LE CURE IN EDUCAZIONE Prospettive interdisciplinari nello studio dei servizi e delle istituzioni educative per bambini in Germania

Workshop del 6 dicembre, Bologna

Prof. Dr. Ursula Carle, Universität Bremen



Overview

- History: East and West Germany
- Difference: Institutions for Children from 0-3 and 3-6
- Structure of personnel
- Personnel development
- Organisational problems
- Administration problems
- Cooperation problems
- Multi-ethnic families
- Families at risk



Development of day care systems in Germany

	West Germany	East Germany
Women's role	traditionally housewife	expected to be a member of worker's society
Function of daycare	family-compensatory functions	children to become members of socialist society
Places available	for 2% of children up to three years	for more than 40% of children up to three years
1990s	for 70% of children from 3 to 6 years	for 98% of children from 3 to 6 years
Full daycare 2002	24% of the places for children from 3 to 6 years	98% of the places for children from 3 to 6 years
Nat'l curricula	No, but since 2003 states curricula	Yes, since 1966
Training of personnel	vocational "children's nurse"	college "pedagogues"
Parents' involvement	depends on parents' motivation	mandatory



Between 50% and 75 % of this places were run by legal bodies, most of these are churches.

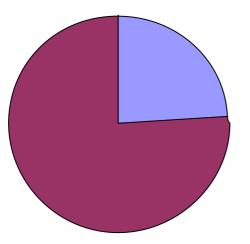
East Germany: Places for 105 % of children from 3 to 6 years (2002) available

Less than 30 % of this places were run by legal bodies, most of these are churches.

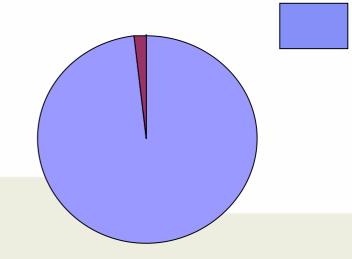


West Germany: for children from 3 to 6 years, 24,2% of the places offer daycare;

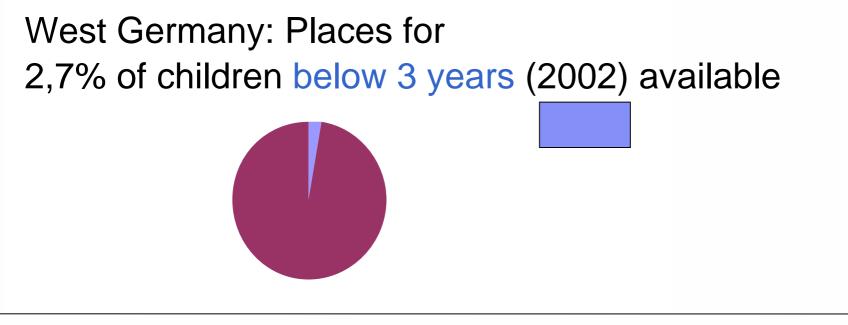




East Germany: for children from 3 to 6 years: 98% of the places offer daycare



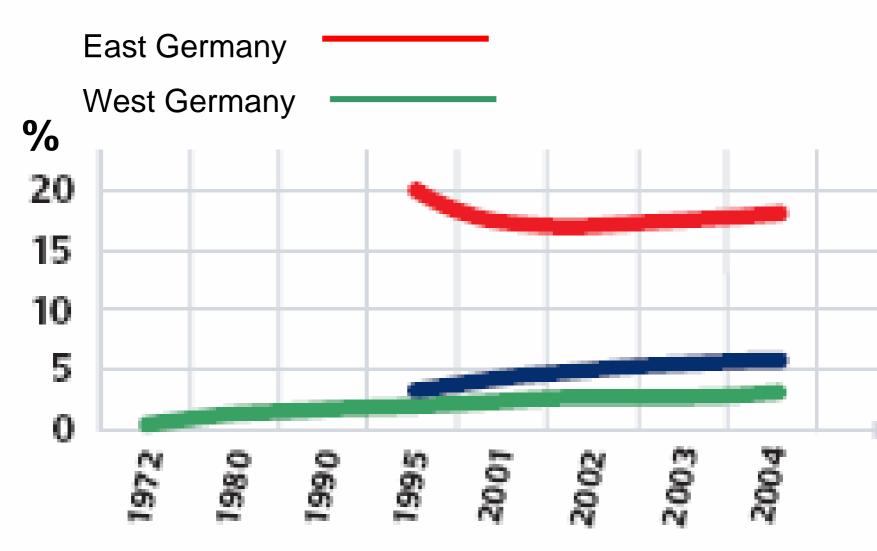




East Germany: Places available for 36,9% of children below 3 years (2002):



Development of day-care for children 0-3 years



Who uses day-care for children from 0-3 years?

frequently	rarely
Working parents	
Parents with higher incomes	
Single parents	Big families
Academics	Migrant-families
Town	Country



Difference between institutions for children from 0-3 and from 3-6

0-3	3-6		
higher ratio personnel-children	constitutional right to get a place in a kindergarten		
Broad developmental goals, mostly non-specific, from 0-6 years, curricula since 2005			
Training of the personnel differs between the German states, lowest level:			
Kinderpfleger (0-3) 2-year secondary vocational training + 1-year internship	Erzieher (3-6) 2-year post-16 vocational training + 1-year internship		



Structure of the personnel

Kinderpflegerinnen (nurses) and **Erzieherinnen** (nursery school teachers) in different combinations:

- 1 nursery school teacher for 20 children from 3 to 6 years old
- 1 nursery school teacher and 1 nurse for 24 children from 3 to 6 years old
- 3 children from 1 to 3 years old in the group: 1 additional nurse
- Inclusive education: 1 educator for special needs in the institution or mobile personnel working for several institutions.

For team managers special training not mandatory

Heads of the institutions sometimes have got a university degree, mostly Diplom Sozialpädagoge (Dipl. Soz Päd. FH or Dipl. Päd.) Master of Social Pedagogics, in big cities up to 40%, in little villages hardly anybody



Personnel Development

- Offering **supervision** and taking part not mandatory
- Upgrading the qualification of the personnel is often wished for, but education boards afraid that the personnel costs might rise.
- Since 2004 several higher education institutions (Fachhochschulen) offer courses for social education workers in kindergartens. Some universities offer courses for preschool teachers.

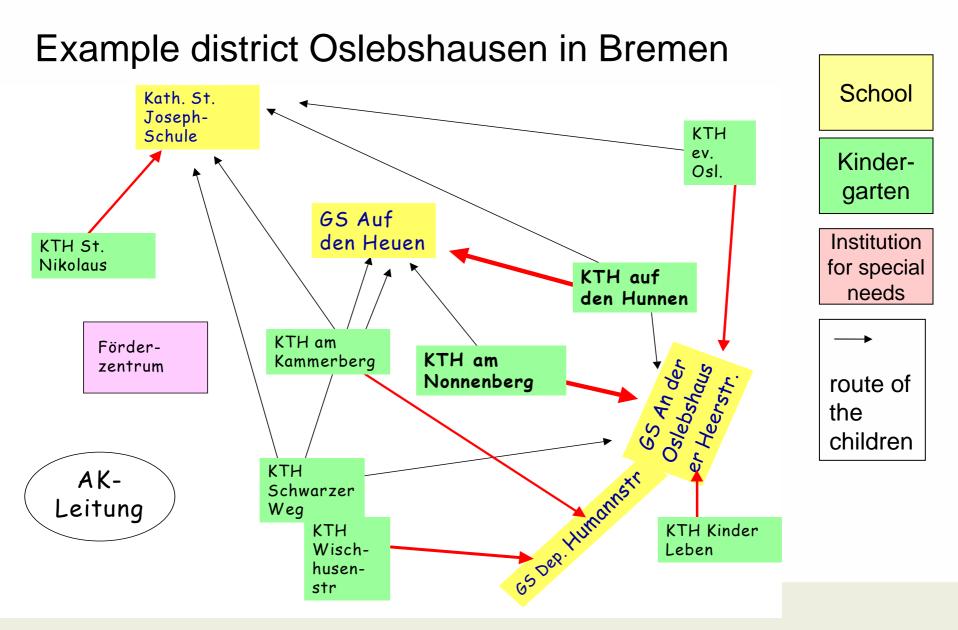


Organisational Problems

There is a big range of management qualification between different institutions. Typical problem areas:

- Development of the Personnel
- Transfer of knowledge
- Professional teamwork
- Quality management
- Cooperation with underprivileged parents
- Complicated cross-institutional cooperation with schools (cities)





Administration Problems: Education and Care in Germany is ungovernable

The responsibilities are divided between

- the federal republic
- the federal countries
- the community
- the responsible bodies and
- the institutions themselves.



Cooperation Problems

- Cooperation in kindergarten teams much better than in schools because they have cooperation time
- In both institutions a wide range of more or less professional cooperation (methods, time structure, clear areas of responsibility)
- Often regular communication established between families and institutions:
 - parents' meetings (in both institutions)
 - parents talk to the nurses on the doorstep (only in Kindergarten)
 - home visit rarely.



Multi-ethnic families

Specific programs for multi-ethnic families (Opstapje, Hippy, Rucksack): semi-professionals work with the families at their home or in the kindergarten

- very expensive, only a few families profit from home visits
- family groups in kindergartens do not reach very underprivileged multi-ethnic families
- the farther away a family is from society, the closer programs need to get to the family
- nurses only speak German



Families at risk

- Children of people who receive social benefit don't take part in early day care (children under 3 years old).
 - not enough places
 - places reserved for those who work
 - too expensive because places for very young children are not funded by the state



Monthly fee (children under 3 years old)

- differs from 100 € to 600 € for one child depending
 - on quality of the institution
 - on the range of their offer (activities, personnel ratio to children, warm lunch etc.)
 - on the age of the child



Common problems from the parents' view

Parents' wishes:

- flexible opening times (60%)
- offers for special opportunities (54%)
- all-day care (53%)

(Eltern 2004, Forsa 2005).



References

- OECD (2006): Starting Strong II Early Childhood Education and Care. OECD: Paris
- Leseman, P. (2002), *Early Childhood Education and Care for Children from Low-Income or Minority Backgrounds*. OECD, Paris
- Glass, J.L. and S.B. Estes (1997), "The Family Responsive Workplace", Annual Review of Sociology, Vol. 23, pp. 289-313
- Gesetze zur Ausbildung von ErzieherInnen: http://www.erzieherinonline.de/beruf/ausbildung/gesetz.php
- Bmfsfj (2005): Monitor Familiendemographie. Ausgabe Nr. 2. Berlin http://www.bmfsfj.de/RedaktionBMFSFJ/Abteilung2/Newsletter/Monitor-Familienforschung/2005-02/Medien/monitorfamiliendemographie,property=pdf,bereich=,rwb=true.pdf
- BMFSFJ, H. Bertram, W. Rösler, N. Ehlert (2005): Nachhaltige Familienpolitik. Zukunftssicherung durch einen Dreiklang von Zeitpolitik, finanzieller Transferpolitik und Infrastrukturpolitik, Berlin
- Forsa (2005): Was brauchen junge Eltern, Ergebnisse einer repräsentativen Befragung. Berlin
- Gesetz zum qualitätsorientierten und bedarfsgerechten Ausbau der Tagesbetreuung für Kinder, Bundesgesetzblatt Jg. 2004, Teil I, Nr. 76